

**HOUSE . . . . . No. 1498**

The Commonwealth of Massachusetts

PRESENTED BY:

***Frank A. Moran***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act relative to vacant, foreclosing and foreclosed property in the Commonwealth.

PETITION OF:

NAME:	DISTRICT/ADDRESS:
<i>Frank A. Moran</i>	<i>17th Essex</i>
<i>Kevin G. Honan</i>	<i>17th Suffolk</i>
<i>Marcos A. Devers</i>	<i>16th Essex</i>
<i>Benjamin Swan</i>	<i>11th Hampden</i>
<i>Michelle M. DuBois</i>	<i>10th Plymouth</i>
<i>Mary S. Keefe</i>	<i>15th Worcester</i>
<i>Paul McMurtry</i>	<i>11th Norfolk</i>
<i>Aaron Vega</i>	<i>5th Hampden</i>
<i>Gailanne M. Cariddi</i>	<i>1st Berkshire</i>
<i>Linda Dean Campbell</i>	<i>15th Essex</i>
<i>Susannah M. Whipps Lee</i>	<i>2nd Franklin</i>
<i>Jose F. Tosado</i>	<i>9th Hampden</i>
<i>Barbara L'Italien</i>	<i>Second Essex and Middlesex</i>
<i>Denise Provost</i>	<i>27th Middlesex</i>
<i>Stephen L. DiNatale</i>	<i>3rd Worcester</i>
<i>Marjorie C. Decker</i>	<i>25th Middlesex</i>
<i>Donald H. Wong</i>	<i>9th Essex</i>
<i>Jay D. Livingstone</i>	<i>8th Suffolk</i>

<i>Diana DiZoglio</i>	<i>14th Essex</i>
<i>James J. O'Day</i>	<i>14th Worcester</i>
<i>Brian R. Mannal</i>	<i>2nd Barnstable</i>
<i>David M. Rogers</i>	<i>24th Middlesex</i>
<i>Carlos Gonzalez</i>	<i>10th Hampden</i>

**HOUSE . . . . . No. 1498**

By Mr. Moran of Lawrence, a petition (accompanied by bill, House, No. 1498) of Frank A. Moran and others relative to vacant, foreclosing and foreclosed property . The Judiciary.

The Commonwealth of Massachusetts

In the One Hundred and Eighty-Ninth General Court  
(2015-2016)

An Act relative to vacant, foreclosing and foreclosed property in the Commonwealth.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           Whereas, The deferred operation of this act would tend to defeat its purpose, which is  
2 forthwith to protect citizens of the Commonwealth and Municipalities impacted by the mortgage  
3 foreclosure crisis by further expanding existing options for Municipalities to further specify and  
4 ensure compliance with state sanitary code, therefore it is hereby declared to be an emergency  
5 law, necessary for the immediate preservation of the public convenience.

6           Be it enacted by the Senate and House of Representatives in General Court assembled,  
7 and by the authority of the same, as follows:

8           SECTION 1. Chapter 111 of the General Laws is hereby amended by inserting after  
9 section 127(l)

10           the following new section- Section 127(m) which section shall be named: “some  
11 municipal options; vacant and foreclosing property code enforcement”

12 (a) For purposes of this section, the following terms shall have the following meanings  
13 unless the context clearly requires otherwise:

14 "Certificate Of Compliance" shall mean a certificate issued by the Commissioner to the  
15 Responsible Party for a Vacant, and/or Foreclosing Property upon compliance with the  
16 provisions of Section 13.

17 "Commissioner", the municipality's building inspector or commissioner or other  
18 administrative chief in a town responsible under M.G.L. c. 134 § 3 for administering and  
19 enforcing the state sanitary and/or building code.

20 "Days", consecutive calendar days.

21 "ENTITY" shall mean a business organization, or any other kind of organization,  
22 including without limitation, a corporation, partnership, trust, limited liability corporation,  
23 limited liability partnership, joint venture, sole proprietorship, or any other category of  
24 organization, and any employee, agent, servant or other representative of such entity.

25 "FORECLOSED PROPERTY" shall mean a property on which a Foreclosure Deed has  
26 been recorded until such property has been purchased from a Mortgagee or its Mortgage  
27 Servicer.

28 "FORECLOSING PROPERTY" shall mean a property on which the Mortgagee or its  
29 agent has filed a Complaint with the Land Court or Superior Court pursuant to the Massachusetts  
30 Soldiers' and Sailors' Civil Relief Act (St. 1943, c. 57 (1943), as amended through St. 1988, c.  
31 142) until such time as a Foreclosure Deed has been recorded in the Southern Essex Registry of  
32 Deeds.

33

34           “PERSON” shall mean any individual, corporation, partnership, limited liability  
35 partnership, limited liability company, trust or other entity.

36           “PROPERTY” means any real property, residential or commercial, or portion thereof,  
37 located in the City or town, including building or structures situated on the property.

38           “Residential Property”, any property that contains one or more dwelling units used,  
39 intended, or designed to be occupied for living purposes.

40           “RESPONSIBLE PARTY” shall mean:

41           Every Person, entity, servicer, property manager, or real estate broker, who or which,  
42 alone or severally with others:

43           1.       Has care, charge or control of Property, including but not limited to any dwelling,  
44 dwelling unit, mobile dwelling unit or parcel of land, vacant or otherwise, including a mobile  
45 home park, or any administrator, executor, trustee or guardian of the estate of the holder of legal  
46 title; or

47           2.       Is a Mortgagee of any such Property who has filed a Complaint with the Land  
48 Court or Superior Court pursuant to the Massachusetts Soldiers’ and Sailors’ Civil Relief Act  
49 (St. 1943, c. 57 (1943), as amended through St. 1988, c. 142), including its successors or assigns;  
50 or

51           3.       Is an agent, trustee or other Person appointed by the courts and vested with  
52 possession or control of any such Property;

53           4.       Is a Mortgagee who has made entry on any such Property, pursuant to the terms of  
54 the Mortgage, in order to make repairs upon mortgagor's failure to do so.

55           "VACANT PROPERTY" shall mean structure or building not legally occupied.

56           (b) Any city or town which accepts the provisions of this section may impose a vacant,  
57 foreclosing and foreclosed property registration and security program as provided in section (b  
58 and c) of this chapter.

59           All responsible parties must register vacant, foreclosing or foreclosed residential  
60 properties with Commissioner on forms provided by the Commissioner. All registrations must  
61 provide the Commissioner with the name, local (within 20 miles of the Property) address, and  
62 telephone number of the Responsible Party or their local agent who can be contacted in case of  
63 emergency. The responsible party must also obtain a certificate of compliance that the property  
64 was inspected and identify whether the property is vacant. If the property is vacant, the  
65 registration must designate a local individual or local property management company responsible  
66 for the security and maintenance of the property. This designation must state the individual or  
67 company's name, phone number and local mailing address.

68           This registration must be received within thirty days of the property becoming vacant,  
69 foreclosing or foreclosed.

70           All property registrations are valid for one year. An annual registration fee to be set by  
71 the municipality must accompany the registration form. The fee and registration are valid for the  
72 calendar year, or remaining portion of the calendar year in which the registration was initially  
73 required. Subsequent registrations and fees are due by the first (1st) day of January of each year  
74 and must certify whether the foreclosed property remains vacant.

75           Once the property is sold or is no longer vacant, the responsible party must provide proof  
76 of sale or written notice of occupancy to the Commissioner.

77           (c) Properties subject to this section must be maintained in accordance with all applicable  
78 Sanitary, Building Codes, and local regulations and the following requirements.

79           The responsible party or local agent must cause the property to be inspected on a monthly  
80 basis until sold or no longer vacant.

81           Maintain liability insurance on the Property and furnish the Commissioner with a copy of  
82 said certificate of insurance; and,

83           The property must contain a posting with the name and twenty-four (24) hour contact  
84 phone number of the local individual or property management company responsible for the  
85 maintenance. The sign must also indicate the name, address and telephone number of the  
86 property responsible party and the responsible party's authorized agent for the purpose of service  
87 of process. This sign must be posted on the front of the property so it is clearly visible from the  
88 street.

89           If the Commissioner determines that a Property has been abandoned but Occupants  
90 remain, and conditions of disrepair threaten the health and safety of the occupants: the  
91 Commissioner shall notify the Responsible Party of the conditions of disrepair in writing. The  
92 Responsible Party will then have fifteen (15) days to comply with the requirements set forth in  
93 this Section.

94           The Commissioner, upon being informed of the existence of a Vacant, Foreclosing or  
95 Foreclosed Property without a Certificate of Compliance, shall cause notice to issue to the

96 Responsible Party of the status of said Property and shall order said Responsible Party to  
97 immediately obtain a Certificate of Compliance. If any Responsible Party fails to comply with  
98 said order, Commissioner or agents thereof may enter the Property to inspect, and further may  
99 seek court orders to enter upon the premises to secure, clean and remove any pools of stagnant  
100 water and otherwise enforce the Sanitary Code.

101 Compliance with this section shall not relieve the responsible party of any other  
102 obligation set forth in statute, regulation, covenant conditions and restrictions and/or  
103 homeowners' association rules and regulations.

104 Maintenance of Vacant Properties. In addition to the requirements of This Section, the  
105 Responsible Party, within fifteen (15) days of the property becoming vacant, shall:

106 (1) As may be required by the Commissioner, file one set of space utilization floor  
107 plans for any Buildings on said Vacant Property with the Commissioner and one set of said plans  
108 with the Commissioner. The Responsible Party shall certify space utilization plans as accurate  
109 twice annually, in January and July; and

110 (2) At the discretion of the Commissioner, secure all windows and door openings and  
111 ensure that the Property is secured from all unauthorized entry continuously in accordance with  
112 the United States Fire Administration, National Arson Initiative Board up Procedures or provide  
113 twenty-four (24) hour on-site security personnel on the Property; and,

114 (3) Post "No Trespassing" signs on the Property; and



115 (4) Maintain the Property in accordance with this section, free of overgrowth, trash  
116 and debris, and pools of stagnant water, and ensure that structures are maintained in a  
117 structurally sound condition; and

118 When required pursuant to this section, signs or markings shall be applied on the front of  
119 the Property, and elsewhere as the Commissioner may require, at or above the second floor level  
120 and shall not be placed over doors, windows, or other openings. All signs/markings shall be  
121 visible from the street and, when requested by the Commissioner, shall be placed on the sides  
122 and rear of the Property. Signs/Markings shall be a minimum of 24 inches by 24 inches, with  
123 lines of two-inch width, and shall have a reflective background, or be painted with reflective  
124 paint, in contrasting colors. Signs/Markings shall be applied directly on the surface of the  
125 Property and shall state the date of posting and the most recent date of inspection by the  
126 Commissioner.

127 The Commissioner shall have the authority and the duty to inspect properties subject to  
128 this section for compliance and to issue citations for any violations. The Commissioner shall  
129 have the discretion to determine when and how such inspections are to be made, provided that  
130 their policies are reasonably calculated to ensure the enforcement of this section.

131 The Responsible Party of a Vacant, Foreclosing or Foreclosed Property who fails to  
132 obtain a Certificate of Compliance as required herein, shall be liable to the City or Town for  
133 expenses incurred by the City or Town in securing such Property, and for costs of bringing the  
134 property in compliance with this section. The Commissioner shall provide the Responsible Party  
135 with a written statement of all costs associated with inspecting, securing and marking the  
136 Property, and for costs of bringing the property in compliance with this section. The

137 Commissioner shall record the notice of claim in the appropriate Country Registry of Deeds  
138 forthwith, and shall have the right to file a civil action in the Housing Court or District Court  
139 with jurisdiction to establish a lien on the Property for the balance due.

140 No Responsible Party for a Vacant, Foreclosing, Foreclosed Property shall allow said  
141 Property to become or remain unsecured, or to contain an accumulation of rubbish, or to contain  
142 overgrowth, or to have a stagnant pool of water or otherwise not maintain the property in  
143 accordance with the Sanitary Code. If it appears that any vacant or foreclosing Property is  
144 unsecured, contains rubbish, overgrowth, or a stagnant pool of water, the Commissioner shall  
145 send written notification to the Responsible Party, requiring that the Responsible Party promptly  
146 secure the Property, remove the rubbish or overgrowth, or abate the stagnant pool of water or  
147 other non-compliance with the Sanitary Code.

148 All unsecured Vacant, Foreclosing or Foreclosed Properties shall be immediately referred  
149 to the Commissioner for a determination relative to whether the Property is a nuisance or  
150 dangerous pursuant to M.G.L. c. 139 and procedures promulgated thereunder.

151 Notices required pursuant to this section shall be served in one of the following manners:

152 (1) Personally on any Responsible Party, or on the contact person specified by such  
153 Responsible Party pursuant to this Section; or

154 (2) Left at the last and usual place of abode of any Responsible Party who is an  
155 individual; or

156 (3) Sent by certified or registered mail, return receipt requested, to the principal place  
157 of business within or without the Commonwealth of any Responsible Party who is an entity, if  
158 such principal place of business is known; or,

159 (4) The contact person identified by such Responsible Party pursuant to this Section;  
160 or

161 (5) Sent by certified or registered mail, return receipt requested, to any contact person  
162 specified by the Responsible Party pursuant to This Section, at the address specified by the  
163 Responsible Party pursuant to This Section.

164 Enforcement: violations and penalties. Failure to comply with any provision of this  
165 Section shall be punished by a fine of \$300 pursuant to M.G.L. c. 40 § 21D, with each day of  
166 violation constituting a separate offense.

167 This Section may also be enforced by civil, criminal process or non-criminal process,  
168 including injunctive relief. The Commissioner shall be the enforcing person for purposes of this  
169 section.

170 Violations of this chapter shall be treated as a strict liability offence regardless of intent.

171 Subsections (b) and (c) of this section shall only take effect in a city or town accepting  
172 the provisions of these subsections by a majority vote of the city council with the approval of the  
173 mayor, in the case of a city with a Plan A, Plan B, or Plan F charter, by a majority vote of the  
174 city council, in the case of a city with a Plan C, Plan D, or Plan E charter, by a majority vote of  
175 the annual town meeting or a special meeting called for that purpose, in the called-for purpose, in  
176 the case of a municipality with a town meeting form of government; or by a majority of the town

177 council, in the case of a municipality with a town form of government. The provisions of this  
178 section shall take effect on the first day of the first calendar month after the date of such  
179 acceptance; if such date is at least 15 days after such acceptance; and provided further, that if  
180 such date is less than 15 days after such acceptance, it shall take effect on the first day of the  
181 second calendar month following such acceptance.

182 (d) Any city or town which accepts the provisions of this subsection (d) may impose a  
183 vacant, foreclosing and foreclosed property refundable cash bond as provided in section (d) of  
184 this chapter.

185 Responsible Parties shall provide a refundable cash bond acceptable to the Commissioner  
186 to be set by the municipality, in the sum of not to exceed ten thousand (\$10,000) dollars, to  
187 secure the continued maintenance of the Property until it is no longer vacant, foreclosed or  
188 foreclosing and remunerate the City or town for any expenses incurred in inspecting, securing,  
189 marking or making safe such Property and, if applicable, the Property in which it is located.

190 The Commissioner shall provide the Responsible Party with a written statement of all  
191 costs associated with inspecting, securing and marking the Property, and for costs of bringing the  
192 property in compliance with this section. If the Responsible Party fails to pay or reimburse the  
193 City or town within seven days of notice of expenses, the City or town shall draw down upon the  
194 bond paid by the Responsible Party. If there is no bond available, the Commissioner shall record  
195 the notice of claim in the appropriate Country Registry of Deeds forthwith, and shall have the  
196 right to file a civil action in the Housing Court or District Court with jurisdiction to establish a  
197 lien on the Property for the balance due.

198           If the Responsible Party fails to comply with any order issued pursuant to this Section,  
199 the Commissioner may immediately seek to obtain the proceeds secured by the bond filed  
200 pursuant to This Section herein and shall enter upon the premises and cause the Property to be  
201 inspected, secured and marked, and further may seek court orders to enter upon the premises to  
202 secure, clean, and remove any rubbish or overgrowth, or abate any pools of stagnant water or  
203 otherwise enforce the sanitary, building codes or local regulations.

204           Subsection (d) of this section shall only take effect in a city or town accepting the  
205 provisions of this subsection by a majority vote of the city council with the approval of the  
206 mayor, in the case of a city with a Plan A, Plan B, or Plan F charter, by a majority vote of the  
207 city council, in the case of a city with a Plan C, Plan D, or Plan E charter, by a majority vote of  
208 the annual town meeting or a special meeting called for that purpose, in the called-for purpose, in  
209 the case of a municipality with a town meeting form of government; or by a majority of the town  
210 council, in the case of a municipality with a town form of government. The provisions of this  
211 section shall take effect on the first day of the first calendar month after the date of such  
212 acceptance; if such date is at least 15 days after such acceptance; and provided further, that if  
213 such date is less than 15 days after such acceptance, it shall take effect on the first day of the  
214 second calendar month following such acceptance.

215           SECTION 2. This act shall take effect upon its passage.